Defining scenarios & identifying measures to reach urban mobility goals

12 April 2023



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# Series

## Objectives of the session

- → Understand the articulation between the vision and the plan for mobility development
- → Appreciate methods of definition of mobility scenarios and measures



#### **Contents**

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Open discussion & questions

Translating The Goals into Scenarios

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What Measures Should We Plan?



## **Speakers**

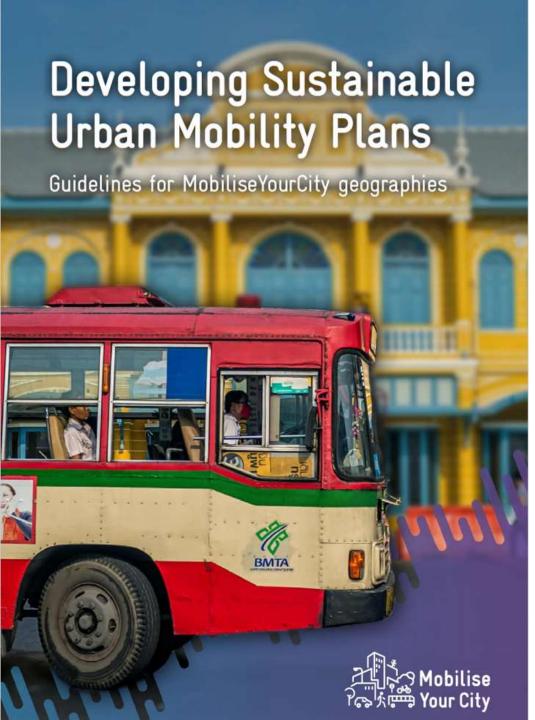


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## The MobiliseYourCity SUMP Guidelines

What is specific about the MobiliseYourCity SUMP methodology?



Prepare a readiness assessment



Set objectives in favor of climate change mitigation and adaptation



Make the most of innovation and digital technologies' potential



Establish sustainable mobility observatories for monitoring and evaluation of the SUMP



The Guidelines are embedded within a robust system of support for cities



# **Translating The Goals into Scenarios**



# The right moment to define scenarios and measures during the planning process

In the planning process, the scenarios and measures come after the vision and goals for urban mobility are established.



- Clear diagnosis and goals are necessary for having impactful, realistic and relevant scenarios and measures: following the flow between the main steps of the planning is important.
- The diagnosis step and its data collection process are key to prepare scenarios that are data-driven and can be evaluated quantitatively.
- Quantifying the impacts allows best preparation of the action plan: priorities, costing, etc.

#### All must participate!

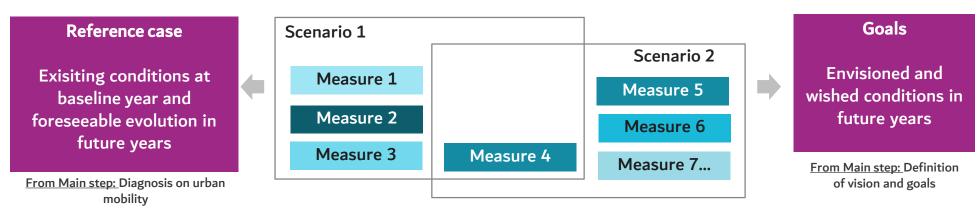
While local stakeholders
provide important field
insights,
It beneficiates the SUMP to
have new views on challenges
to identify innovative solutions



# How do we translate the mobility goals into mobility scenarios?

The diagnosis and goals show where we are and where we want to go. The scenarios should tell us how to get there.

- → Measures are identified: sustainable solutions, identified from benchmarks or brainstorming between stakeholders, adress the painpoints of the reference case. For example, strong congestion at baseline year, topped with forecasts of high growth of vehicles fleet, can be adressed with several measures: financial incentives to reduce car ownership, introduction of shared vehicles, etc. All ongoing or committed measures (ongoing projects) must be included. There can be as many measures as necessary.
- → Measures are grouped by scenarios: based on the implementing limitations (financial, resources, time, etc.), not all measures can be put in place simultaneously. Likewise, interrelations between measures can be identified following specific goals (e.g. focus on mass transit lines to strongly increase public transport share), thus forming scenarios which fit the established goals. Between 2 to 4 scenarios should appear. Measures can be part of different scenarios.





# If we already know the measures, why do we need scenarios?

Through several iterations, the scenarios help refining the measures themselves and consolidate a consensual roadmap.

- → The scenarios, as a combination of measures, help identify their compatibility and feasibility. The limitation of the resources (financial, human) show which measures could and could not be implemented in parallel.
- → The early identification of measures and their description gives way to early implementation schedules, stakeholders roles assignment, focus on certain geographical areas, depending on the readiness of institutions.
- → Several examples of focuses for the scenarios are shown below:

| Geographical examples                           | Modes examples  | Priorities examples   |
|---|---|---|
| Scenario 1: Towards a metropolitan connectivity | Scenario 1:Focus on mass transit projects                           | Scenario 1: Equal safety for all mobilities                         |
| Scenario 2: Densifying core hubs of the city    | Scenario 2: Maximization of road use (road-based PT and soft modes) | Scenario 2: Accessibility to mobility for all communities           |
| Scenario 3: Bridging peripheral and core areas  |   | <b>Scenario 3:</b> Mobility projects as a vector of economic growth |



## Key principles for the scenario's definition

The scenarios must be realistic and allow for reaching the goals set out before.

- → Scenarios must **reflect the goals** of mobility development **realistically**
- → Scenarios are **not frozen**: they are a tool to lead to the action plan of the SUMP, which is the real roadmap
- → They are evaluated against the reference case (2020 onwards without additional measures) and between themselves
- → Scenarios will be evaluated on economic, technical, financial, institutional feasibilities
- → Scenarios contain measures: at the end and for the action plan, several measures from different scenarios are combined together



# Case study: tailoring the Mebidangro urban mobility goals

Medan Region Case Study

Building a sustainable, integrated and equitable transportation system for Mebidangro...

#### A convenient and well-connected transport network

Improved comfortability,
punctuality, and connectivity of
public transport network in
Mebidangro, that enables people
to travel faster in a more
convenient manner from their
home to their daily activity,
through improving inter-modal
connectivity, improvement of
current transport assets, effective
land use planning and new mass
transit system.

#### Tackling the current and potentially growing issues of congestion

The current and potentially growing issue of congestion is one of the most pressing problem in Mebidangro. Strategies to minimize the growth of private vehicle is needed alongside the development of public transport system, better traffic management and implementation of traffic calming measures to improve traffic safety and comfortability.

# An inclusive infrastructure that improves accessibility and enables safer journeys

Promote barrier free journey for all communities through the development of inclusive infrastructures (both within the transport vehicle and supporting infrastructures i.e. bus stops, pedestrian, etc.), that improves accessibility and enables safer and enjoyable journey for all citizens.

# An environmentally-friendly transport ecosystem that improves urban livability

Promote an environmentallyfriendly transport ecosystem to
reduce emission, improve urban
livability and promote healthier
environment and communities
though the use of more sustainable
energy, incentive to reduce the
usage of fuel, activating walking and
cycling infrastructures and
activating community spaces to
improve safety and connectivity.

An effective transport governance

Sustainable financing of transport system



# Case study: tailoring the Mebidangro urban mobility goals

Medan Region Case Study

These are <u>propositions</u> for <u>realistic</u> scenarios as a base for <u>discussion</u>.

#### Scenario 1: Reference case

→ The current situation evolves as usual in horizon years, and projects that are already committed in the baseline year 2020 are implemented.

#### Scenario 2: Conventional

→ Priority is given to calm mobility, safety, improvement of existing assets, and organized land use with a territorial approach. Investments are kept minimum and current assets are optimized, with minimum ambition

#### Scenario 3: Ambitious

→ Mass transit implementation and changes in the governance of mobility for Mebidangro. Investments are important and there is strong support for a change of paradigm.

At the end, scenarios can be mixed depending on positive aspects: scenarios are just a tool.



# **Break (5')**



# What Measures Should We Plan?

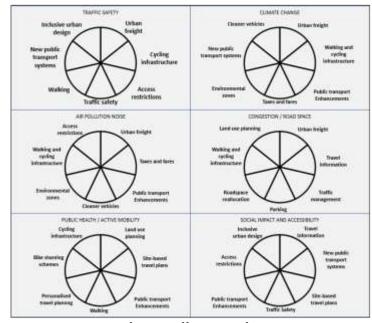


#### How do we select measures?

## The measures shall stem from local agencies for best ownership.

- → List the challenges of urban mobility identified in the diagnosis (previous step of SUMP)
- → Brainstorm with stakeholders to find solutions against mobility challenges, use benchmarks
- → Insure compatibility with already planned and committed developments, as well as inclusion of ongoing projects (the SUMP does not cancel already planned projects but helps formalize them within a wider framework).
- → Measures shall cover all transport modes (NMT, pedestrian, private vehicles, public transport, freight) on all time horizons (short, medium, long terms).
- → Measures can be as numerous as needed, and shall not be differentiated following the responsibility of the public or private sector: the government agency has a role in all of them.







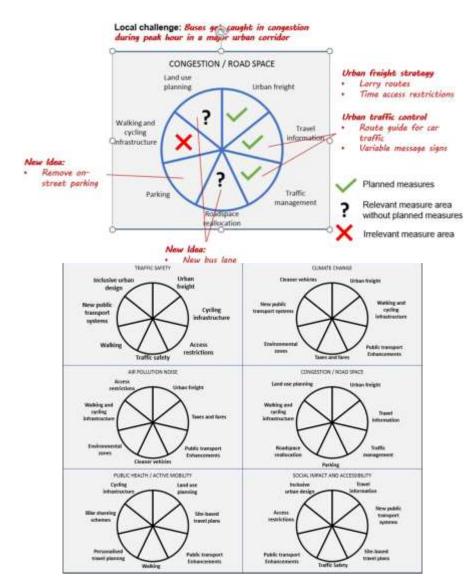


#### How do we select measures?

The measures shall stem from local agencies for best ownership.

- → All measures shall be ad-hoc and specific to the local context: importance of culture, acceptation, and readiness (e.g. in least developed cities, avoid solutions such as electric shared vehicles, which are susceptible of not being accepted).
- → Possible to use tools, such as the Sundberg Cakes to foster ideas for measures
  - Urban Transport roadmaps : www.urban-transport-roadmaps.eu
  - KonSULT Measure Option Generator : www.konsult.leeds.ac.uk

Rest of the refinement process for the measures is presented in the last section.



Tool: Sundberg Cakes



# Identifying the right scenarios & timeframe for each measure

## Whether scenarios or measures are identified first, a coherent split shall be observed

- → Measures can be part of one or several scenarios as long as the integrated packages are coherent and realistic.
- → One measure can be differentiated following different scenarios:
  - For example, Measure A is part of Scenario 1 on the short term;
     And part of Scenario 2 on the long term.
  - For example, Measure A is part of Scenario 1 under private sector; And part of Scenario 2 under public sector.
- → The resulting packages shall have a similar number of measures, and cover multiple modes and time horizons. Although scenarios are of different natures, they shall all be comprehensive in terms of time and coverage.

## Whether scenarios or measures are identified first, a coherent split shall be observed

- by type of measure (for a mix of land use, infrastructure, regulation, management and service, information and pricing, etc.),
- by acceptability (grouping popular and less popular but effective measures into packages, e.g. incentives and restrictions),
- by objective or challenge (adding measures that contribute to the same objective or solve the same problem to a package)
- by geography (combining measures in the same area into one package)



# Identifying the right scenarios & timeframe for each measure

## Whether scenarios or measures are identified first, a coherent split shall be observed

- → In an iterative approach, timelines of measures can be modified to make the scenarios more coherent and realistic.
- → The distribution of measures within time and scenarios shall not be frozen: the updates of SUMP in future years shall refine them thanks to the MRV process, and new measures shall be identified in the medium-term following the evolution of the situation

## Whether scenarios or measures are identified first, a coherent split shall be observed

- by costs (combining an effective but expensive key measure with measures that create revenues to achieve lower net costs)
- by bundling for external financing (grouping measures in need of external financing that: i) support one clearly defined objective; ii) are implemented in the same impact area; iii) share the same project owner; and iv) have similar implementation periods)
- around larger projects (such as a new bike network, seeking measures which complement and reinforce that project such as bikelanes, bike parkings, etc.)



## What measures should we implement?

6 general themes

Urban, land use, and social Road & private vehicles Sustainable mobility (public transport & NMT) Digitalization Governance (regulatory & financial) **Environment & air quality** 



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Scenario 3

Scenario 2

Add measures to Scenario 1 if necessary – and add or delete measures in Scenario 2 and

### Urban, land use, and social

Road & private vehicles

Sustainable mobility (public transport & NMT)

**Digitalization** 

Governance (regulatory & financial)

Environment & air quality

|    |  | Scenario i | Scenario 2   | Scenario 3  |
|----|--|------------|--------------|-------------|
| No | Measures   | Reference  | Conservative | Disruptive  |
| 1  | Car-free zones                                   |            | Short 2023   |             |
| 2  | Mixed-use zones in secondary urban centers       |            |              | Medium 2028 |
| 3  | Reinforce driving license process                |            | Short 2023   |             |
| 4  | Road safety campaigns, especially at black spots |            | Short 2023   | Short 2023  |
| 5  | Promote public transportation                    |            |              | Short 2023  |
| 6  | Framework for TOD developments                   |            |              | Medium 2028 |
| 7  | Comfortable and safe sidewalks                   |            | Medium 2028  | Medium 2028 |
| 8  | Land Value Capture law                           |            |              | Medium 2028 |



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Scenario 3

Scenario 2

Add measures to Scenario 1 if necessary – and add or delete measures

in Scenario 2 and

Urban, land use, and social

**Road & private vehicles** 

Sustainable mobility (public transport & NMT)

Digitalization

(regulatory & financial)

Environment & air quality

| No | Measures   | Reference   | Conservative | Disruptive  |
|----|--|-------------|--------------|-------------|
| 9  | Circular roads   | Medium 2028 | Medium 2028  | Medium 2028 |
| 10 | Enhance road link Medan - Berastagi                    |             | Medium 2028  | Medium 2028 |
| 11 | Standardized road signage accross<br>Mebidangro        |             | Medium 2028  | Medium 2028 |
| 12 | Traffic calming measures, in city center and periphery |             | Short 2023   |             |
| 13 | Dedicated parking hubs                                 |             | Medium 2028  | Medium 2028 |
| 14 | One-way streets  |             | Short 2023   | Short 2023  |
| 15 | Traffic law enforcement                                |             | Short 2023   | Short 2023  |
| 16 | Signs informing of vehicle real-time speeds            |             |              | Short 2023  |
| 17 | Park & ride at public transportation hubs              |             |              | Medium 2028 |
| 18 | Quality road network all accross Mebidangro            |             | Medium 2028  | Medium 2028 |
| 19 | Limit freight vehicles to night travel                 |             |              | Short 2023  |

Scenario 1



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Scenario 3

Scenario 2

Add measures to Scenario 1 if necessary – and add or delete measures in Scenario 2 and

Urban, land use, and social

Road & private vehicles

**Sustainable mobility** (public transport & NMT)

**Digitalization** 

**Governance** regulatory & financial)

Environment & air quality

|    |  | Scenario i |              | Scenario 3  |
|----|--|------------|--------------|-------------|
| No | Measures                                       | Reference  | Conservative | Disruptive  |
| 20 | BRT line 1                                     |            | Short 2023   | Short 2023  |
| 21 | Wider BRT network                              |            |              | Long 2035   |
| 22 | Wider city buses network                       |            | Medium 2028  |             |
| 23 | Implement waterbuses                           |            | Medium 2028  |             |
| 24 | Urban rapid rail lines (tramway, LRT, MRT TBD) |            |              | Medium 2028 |
| 25 | Tramway and/or tram-train                      |            | Short 2023   | Short 2023  |
| 26 | Increase service levels of existing rail       |            | Short 2023   |             |
| 27 | Increase quality of existing minibuses         |            |              | Medium 2028 |
| 28 | Increase quality of service of existing buses  |            | Short 2023   |             |
| 29 | School buses                                   |            | Short 2023   |             |
| 30 | Employee buses                                 |            | Short 2023   |             |
| 31 | Safe NMT ways                                  |            |              | Short 2023  |
| 32 | Key multimodal hubs                            |            | Medium 2028  | Medium 2028 |

Scenario 1



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Scenario 1 | Scenario 2 | Scenario 3

Add measures to Scenario 1 if necessary – and add or delete measures in Scenario 2 and

Urban, land use, and social

Road & private vehicles

Sustainable mobility (public transport & NMT)

**Digitalization** 

Governance (regulatory & financial)

Environment & air quality

| No | Measures   | Reference | Conservati<br>ve | Disruptive     |
|----|--|-----------|------------------|----------------|
| 33 | Carpooling                                       |           | Short 2023       |                |
| 34 | Monitoring system at Mebidangro level            |           |                  | Medium<br>2028 |
| 35 | Passenger information in real-time & at stations |           | Short 2023       | Short 2023     |
| 36 | MaaS (on-demand services)                        |           | Short 2023       |                |
| 37 | Fare intermodality                               |           | Medium<br>2028   |                |



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Scenario 2 | Scenario 3

Add measures to Scenario 1 if necessary – and add or delete measures in Scenario 2 and

Urban, land use, and social

Road & private vehicles

Sustainable mobility (public transport & NMT)

Digitalization

Governance (regulatory & financial)

Environment & air quality

|    |  | Occitatio i | Occitatio 2      | Occidence of   |
|----|--|-------------|------------------|----------------|
| No | Measures                                 | Reference   | Conservati<br>ve | Disruptive     |
| 38 | Mebidangro transit authority             |             |                  | Medium<br>2028 |
| 39 | Reform minibus industry under Province   |             |                  | Medium<br>2028 |
| 40 | Corporate tax on mobility                |             |                  | Medium<br>2028 |
| 41 | Capacity building (Technical Assistance) |             | Short 2023       | Short 2023     |
| 42 | Law to restrict urban sprawl             |             | Long 2035        | Long 2035      |
| 43 | Separate track and train operators       |             |                  | Medium<br>2028 |



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Scenario 3

Scenario 2

Add measures to Scenario 1 if necessary – and add or delete measures in Scenario 2 and

Urban, land use, and social

Road & private vehicles

Sustainable mobility (public transport & NMT)

Digitalization

Governance (regulatory & financial)

Environment & air quality

| No | Measures  | Reference  | Conservative | Disruptive  |
|----|---|------------|--------------|-------------|
| NO | Ivied Sui e S                                     | Kelefelice | Conservative | Distuptive  |
| 44 | Tax on motorized vehicles using urban roads       |            | Medium 2028  | Medium 2028 |
| 45 | Incentives to reduce fuel consumption             |            | Short 2023   |             |
| 46 | Remove fuel subsidy within city                   |            |              | Medium 2028 |
| 47 | Renewable energies for rail transportation        |            |              | Short 2023  |
| 48 | Renewable energies for road public transportation |            | Medium 2028  |             |
| 49 | Renewable energies for private vehicles           |            |              | Medium 2028 |

Scenario 1



## Iterations towards the scenario comparison

#### CONCLUSION

**Measures** identification

Committee

Measures
Confirmation
and
prioritization

Check if in line with policies and goals...

#### Transport modelling

Measures
Refinement & modelling

Definition of mass transit route...
Preliminary location of hubs...

Measures quantification

Preliminary
budget
analysis...
Traffic and
environmental
impacts...

Measures evaluation

Evaluation of impacts...
Technical, financial, institutional feasibility...

Scenario comparison and selection

Evaluation of each scenario and selection

Committee

Consultant work mainly



#### The measures are refined and modelled

#### CONCLUSION

Measures **Identification** 

- Benchmark best solutions to address mobility challenges from diagnosis, Brainstorm measures with stakeholders
- List as many measures as necessary Ensure all modes are covered on short medium and long terms
- Measures can be under private sector
- More examples: <a href="https://sumps-up.eu/publications-and-reports/">https://sumps-up.eu/publications-and-reports/</a>

Committee

Measures
Confirmation
and
Prioritization

Measures
Refinement &
Modelling

- Verify acceptability of measures: regulations, sustainability, etc.
- Consult with stakeholders regarding local readiness and acceptability of measures, adequation with local culture.
- Verify that measures are not against nor overlapping already planned or implemented measures, and plans from other areas
- Identify structural measures (main priorities) and secondary ones (not urgent)
- Geographical refinement of the measures: definition of districts involved, refinement of the transport corridors, streets subject to receive sidewalks, etc.
- Qualitative refinement of the measures: type of technologies possible, stations high-level identification, identification of multimodal hubs possible...

What do we need to do to reach our goals?

Is it compatible with the wider context of the city?

What specs do we need to know to describe the measures?



#### The measures are refined and modelled

Measures
Quantification

- Characterization of the measure in more details: estimation of size of the systems, fleets, effort needed, land required, etc.
- High-level estimation of costing (CAPEX and OPEX) and implementation schedule
- High-level estimation of readiness of stakeholders for its implementation, identification of government agency scope
- Forecast demand of mobility systems wherever possible (transit lines, vehicle

What resources do we need to implement the measures?

Measures **Evaluation** 

- Evaluation of financial, technical, institutional, risk, environmental aspects of the measures in quantity wherever possible otherwise, with expert opinions
- The scoring gives best measures. Measures which do not score the highest can be improved by re-iterating the process.
- The measures scores are used to evaluate the scenarios.

How do the measures score and how can we improve them?

Scenario
Comparison &
Selection

- The scenarios are evaluated thanks to the scores of their measures (possible to integrate ponderations).
- It is recommended to use a Multi-Criteria Analysis tool given the multiplicity of measures and plurality of aspects to evaluate, at different scales and on different timelines.
- The scenario scoring the highest is selected to develop the Action Plan.

How do the measures score and how can we improve them?

Consensual
approach –
Preparation of the
Action Plan

identifying measures to reach urban mobility goals





## Q&A

#### Chat

→ Post your questions in the chat and we will include them in the Q&A



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- ✓ Exchange
  - ✓ Connect





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| Session   | English  |
|---|----------|
| Diving deeper into the MobiliseYourCity SUMP Guidelines     | 8 March  |
| Transport modelling for sustainable urban mobility planning | 30 March |
| From measure selection to scenario development              | 12 April |
| Innovative mass transit options                             | 4 May    |



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